



DEPUTY SECRETARY OF DEFENSE
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WASHINGTON, DC 20301-1010

September 5, 2002

MEMORANDUM FOR SECRETARIES OF THE MILITARY DEPARTMENTS
CHAIRMAN OF THE JOINT CHIEFS OF STAFF
UNDER SECRETARIES OF DEFENSE
DIRECTOR, DEFENSE RESEARCH AND ENGINEERING
ASSISTANT SECRETARIES OF DEFENSE
GENERAL COUNSEL OF THE DEPARTMENT
OF DEFENSE
INSPECTOR GENERAL OF THE DEPARTMENT
OF DEFENSE
DIRECTOR, PROGRAM ANALYSIS AND EVALUATION
DIRECTOR, OPERATIONAL TEST AND EVALUATION
COMMANDERS OF THE COMBATANT COMMANDS
DIRECTOR, ADMINISTRATION AND MANAGEMENT
DIRECTOR, NET ASSESSMENT
DIRECTORS OF THE DEFENSE AGENCIES
DIRECTORS OF THE DOD FIELD ACTIVITIES

SUBJECT: Preparedness of U.S. Military Installations and Facilities Worldwide Against
Chemical, Biological, Radiological, Nuclear and High-Yield Explosive
(CBRNE) Attack

It is the policy of the Department to protect personnel on military installations and DoD-owned or leased facilities from CBRNE attacks, to respond to these attacks with trained and equipped emergency responders, and to ensure installations are able to continue critical operations during an attack and to resume essential operations after an attack.

- Terrorist attacks within the United States have highlighted vulnerabilities in our ability to safeguard our personnel and infrastructure from chemical, biological, radiological, nuclear or high-yield explosive (CBRNE) attack.
- Many of our past efforts have focused on enhancing protection and response capabilities to high-yield explosive attacks, but the Department must address these other potential threats as well.

The Department must develop DoD-wide concepts of operations for the preparedness of military installations and DoD-owned or leased facilities against CBRNE attacks. The concepts of operations must address how to deter CBRNE attacks, and if deterrence is not successful, to detect the CBRNE incident, warn and protect personnel



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from such attacks, avoid any contamination, and respond appropriately to mitigate the impact of the attack. These concepts of operations should preserve critical military capabilities and eventually lead to the restoration of operations at the installation.

To support the requisite concepts of operations, the Department will begin providing all personnel at installations and facilities with CBRNE protection, based on appropriate procedures, equipment, and training. This includes protection for military personnel, DoD civilians, other persons who work on the installations and facilities, and family members assigned overseas or who work or live on our installations and facilities worldwide.

- The objective for personnel deemed essential to the performance of critical military missions (whether military, civilian, contractor, host nation personnel or third country nationals) will be to provide the appropriate level of protection necessary to support mission continuity.
- For all other persons, the objective will be to provide protection or procedures necessary to safely survive an incident.

The Department will implement this policy in accordance with the attached action plan. The Assistant Secretary of Defense for Special Operations and Low-Intensity Conflict will oversee the implementation of this action plan and inform me of its progress.

A handwritten signature in black ink, appearing to read "Paul Wolfowitz". The signature is written in a cursive, flowing style with a long horizontal line extending to the right.

Attachment:
As stated

ACTION PLAN

For Preparedness of U.S. Installations and Facilities Worldwide Against a Chemical, Biological, Radiological, Nuclear and High-Yield Explosive (CBRNE) Attack

It is the policy of the Department to protect personnel on military installations and DoD-owned or leased facilities from CBRNE attacks, to respond to these attacks with trained and equipped emergency responders, and to ensure installations are able to continue critical operations during an attack and to resume essential operations after an attack. The following actions are required to implement this policy:

I. Installation Preparedness

Program Budget Decision 289 began the process of developing an overarching concepts of operations for the defense of military installations and facilities against CBRNE attacks by initiating the Fiscal Year 2003 Joint Service Installation Pilot Project (JSIPP) to develop CBRNE detection and response capabilities.

- This was institutionalized in the Defense Planning Guidance (DPG), which requires enhanced CBRNE detection and emergency response capabilities at an expanded number of DoD Installations in FY 2004-2009.
- To remain in concert with the JSIPP concept of prioritization, priority will be given to protecting those installations deemed critical to the execution of war plans. Allocation of assets will be in accordance with the OSD / Joint Staff Mission Critical Infrastructure List (commonly called the DoD Critical Asset List).

II. Personal Protection

In addition to the detection and response capabilities that are the focus of these two efforts, the requisite concept of operations must also address the protection of personnel at military installations and facilities.

- The U.S. Central Command and U.S. Forces Korea already have instituted programs to provide individual protection for certain categories of personnel in their areas of responsibility.
- These programs provide useful points of reference for the development of the personnel protection aspect of the requisite DoD-wide concept of operations for the preparedness of military installations and facilities against CBRNE attacks.

III. Concept of Operations

Each Military Department's Secretary, Defense Agency's Director, and region's combatant commander shall provide recommendations to the Chairman, Joint Chiefs of Staff for the development of DoD-wide concepts of operations for the preparedness of active and reserve component U.S. military installations and facilities worldwide against CBRNE attacks.

- These recommendations should address deterrence, contamination avoidance, detection, warning, protection, and mitigation.
- With regard to protection, these recommendations will identify, with rationale, the categories of personnel to be protected and the purpose for which this protection will be provided to the various categories of personnel.
 - This will include protection for military personnel, DoD civilians and contractors, family members who work or live on our installations and facilities worldwide or are identified on overseas assignment orders, and host and third-country nationals.
- These recommendations also will identify the requirements for installation and facility personnel, equipment, and training to execute the recommended concepts of operations.
- These recommendations are to be provided to the Chairman, Joint Chiefs of Staff not later than December 15, 2002.

The Chairman, Joint Chiefs of Staff shall analyze and refine these recommendations into integrated, DoD-wide concepts of operations with corresponding requirements for personnel, equipment, and training.

- This analysis should identify the technologies available to achieve the mission and the costs and timelines for implementation.
- The Chairman, Joint Chiefs of Staff will submit his proposal to me for approval, through the Under Secretary of Defense for Policy, not later than March 1, 2003.

IV. Standards and Guidelines

The Assistant Secretary of Defense for Special Operations and Low-Intensity Conflict, in coordination with the Joint Staff, the Under Secretary of Defense for Acquisition, Technology and Logistics, and the Department of Defense Chemical and Biological

Defense Program, will ensure that standards for the CBRNE installation preparedness concepts and requirements are promulgated by May 1, 2003.

V. Budget and Programs

The Under Secretary of Defense (Comptroller) will ensure the DPG requirements for CBRNE detection and emergency response enhancement are programmed and budgeted in FY 2004-2009. Once I have approved the broader protection of personnel at military installations and facilities concept and requirements, the Under Secretary of Defense (Comptroller) will ensure that the rate of implementation be addressed during the program/budget review, taking into consideration cost and potential programmatic impact on other departmental priorities.